

# A unified budget—a real budget—can empower members and enable coherent management

## The disjointed congressional budget process blocks legislators from contributing.

- Congress' annual budget process only covers discretionary spending in any detail.
  - Appropriations are ~30% of federal spending and shrinking, but they are broken up and are increasingly closed to floor amendments, especially between subcommittee bills.
  - Mandatory spending is twice as large and growing, but members have no inclusive and anticipated—way to adjust direct spending and revenue policies.
- Major trust fund programs will be depleted in the next fifteen years, but members have no regularized path to pursue solvency and other improvements.
- The budget resolution mostly supports messaging and reinforces divides.
- Deficits and trust fund imbalances keep growing.
- The annual process forces members to vote for or against legislation on which they had little, if any, input and while they are against a shutdown and/or holiday deadline.
- Coalitions to enact appropriations routinely exclude certain members.

#### A unified budget is an important part of the solution.

#### What is a unified budget?

- A real budget: all spending (discretionary and mandatory) and all revenue amounts—and any changes—are in one annual budget bill. Many states already do this routinely.
- Appropriations Committees would bundle direct spending and revenue levels and proposed changes

- from authorizers with appropriations bills in the full Appropriations Committee markup. Appropriations would incorporate authorizing committee levels and proposals without substantive changes.
- Members' floor amendments could adjust priorities across all areas.

#### Why is a unified budget better?

- Gives members of all committees a greater stake in a successful annual process.
- Empowers members to take ownership of budget priorities and outcomes.
- Provides effective vehicle to pursue budget goals and targets.
- Reveals tradeoffs across fiscal policies, helps reduce overlap and fragmentation.
- Allows routine correction of imbalances with cover from other budget areas.
- Expands potential coalitions for budget and appropriations legislation.
- Frees up floor time for other legislation to update and improve programs.

### A unified budget is far better than a leadership-driven omnibus deal.

- Includes all line items as a matter of course, not just extenders and other ad hoc changes.
- Lets members channel their unique talents in committees and on the floor.
- Increases mutual benefits for members by involving them in multiple stages of the process.
- Strengthens Congress' power of the purse and helps reclaim other legislative powers.